Message Text

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ACTION EUR-12

INFO OCT-01 NEA-09 IO-10 ISO-00 CU-02 SAJ-01 ACDA-05

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 EB-07 FEAE-00 TRSE-00

SAM-01 SCCT-01 OMB-01 /093 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 8116

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY DUBLIN

AMEMBASSY COPENHAGEN

AMEMBASSY CAIRO

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E.O. 11652: GDS

TAGS: PFOR, EEC, GW

SUBJECT: EC POLITICAL COOPERATION: FEBRUARY 13 MEETING

OF FOREIGN MINISTERS

REF: A) DUBLIN 317; B) DUBLIN 318; C) DUBLIN 319

SUMMARY: OUR DISCUSSION WITH FRG FONOFF OF RESULTS OF THE FEBRUARY 13 MEETING CONFIRMED IN ALL ESSENTIALS THE REPORTS FROM DUBLIN AND OTHER POSTS. THIS MESSAGE CONTAINS A FEW OBSERVATIONS ON THE EURO-ARAB DIALOGUE, CSCE, AND COORDINATION OF UN POSITIONS AS SEEN FROM CONFIDENTIAL

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BONN. END SUMMARY.

- 1. EURO-ARAB DIALOGUE. WE HAVE THE IMPRESSION THAT THE DIALOGUE HAS ASSUMED PARTICULAR IMPORTANCE NOT ONLY BECAUSE OF THE EUROPEAN DESIRE TO ESTABLISH A BROADER BASIS OF COOPERATION WITH THE ARABS BUT ALSO BECAUSE IT IS PERHAPS THE MOST CONCRETE MANIFESTATION OF EC POLITI-CAL COOPERATION TO DATE--ONE WHICH, IN THE INTEREST OF THE FUTURE OF EPC CANNOT BE ALLOWED TO FAIL. ACCORDING TO OUR SOURCES, ONLY THE FRENCH AND BELGIANS, AND TO A LESSER EXTENT THE IRISH, HAVE BEEN AT ALL INCLINED TO TREAT THE PLO PROBLEM LIGHTLY. ALL OTHERS SUPPORT THE US VIEW THAT ACTIONS TENDING TOWARD RECOGNITION OF THE PLO CANNOT BE UNDERTAKEN UNTIL TWO BASIC REQUIREMENTS--CESSATION OF SUPPORT FOR TERRORISM AND ACCEPTANCE BY THE PLO OF ISRAEL'S RIGHT TO EXIST--HAVE BEEN MET. THIS HAVING BEEN SAID, HOWEVER, THE GERMANS REMAIN CONVINCED THAT THE DIALOGUE IS IMPORTANT AND THAT THE "DENATIONALIZED" MEETINGS OF EXPERTS REPRESENT A FEASIBLE WAY OF MOVING AHEAD WITH IT. THE GERMANS ARE IN FACT TAKING THE PUBLIC POSITION THAT THE DIALOGUE HAS, FOR ALL PRACTICAL PURPOSES, ALREADY BEGUN. THE FONOFF EVIDENTLY EXPECTS THE EXPERTS' PROPOSAL TO BE PUT TO THE ARAB LEAGUE PRESIDENCY VERY SOON. HOWEVER, SO LONG AS THERE IS NO FULL ASSURANCE THAT IT WILL BE ACCEPTED BY THE ARAB SIDE, THE EUROPEANS WANT TO KEEP IT CONFIDENTIAL
- 2. CSCE. OUR SOURCE STRESSED THREE ASPECTS: FIRST, UNANIMITY OF SUPPORT FOR THE JULY 26 FORMULATION ON PEACEFUL CHANGE, RELATED NOT ONLY TO SPECIFIC GERMAN CONCERNS BUT ALSO TO EUROPEAN INTEGRATION POLICY (AND, IN THE EYES OF THE FRENCH, TO ITS IMPLICATIONS FOR QUADRIPARTITE RIGHTS AND RESPONSIBILITIES--I.E., THE NOTION THAT UNQUALIFIED ACCEPTANCE OF THE TERRITORIAL STATUS QUO COULD BE INTERPRETED AS PRE-EMPTING A GERMAN PEACE TREATY); SECOND, SUPPORT FOR THE DANISH VIEW THAT A FOLLOW-UP CONFERENCE SHOULD NOT TAKE PLACE UNTIL 1977 OR 1978 EMPHASIZING, IN THIS CONNECTION, THE THOUGHT

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INFO AMEMBASSY LONDON

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THAT A TOO RAPID FOLLOW-UP MIGHT PROVIDE ENCOURAGEMENT TO HOLD THE CBM ISSUE OVER UNTIL THE NEXT CONFERENCE; THIRD, AGREEMENT THAT THE CBM ISSUE SHOULD BE SETTLED BEFORE COMPLETION OF THE FIRST READING OF THE PRINCIPLES.

3. COORDINATION OF UN POSITIONS. CONTRIBUTIONS ON THIS SUBJECT HAVE GENERALLY DWELT ON PROBLEMS RAISED BY CONFRONTATION IN UN BETWEEN THIRD WORLD AND INDUSTRIALIZED NATIONS, AND ON STEAM-ROLLER TACTICS USED BY FORMER. ALL ARE MORE OR LESS AGREED THAT THE PROBLEM CONFIDENTIAL

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IS A SERIOUS ONE AND THAT IT CALLS FOR GREATER COORDINATION AMONGST THE WESTERN STATES THAT ARE IN THE MINORITY.

OUR SOURCE MENTIONED, HOWEVER, THAT THE FRENCH HAD SHOWN AN INCLINATION, PARTICULARLY AT THE FEBRUARY 13 MEETING, TO PUT ON THE BRAKES SOMEWHAT, ASKING WHETHER THE NINE WERE NOT RISKING FOLLOWING THE LEAD OF THE US INTO AN EXCESSIVE AND UNNECESSARY CONFRONTATION IN THE UN. OUR SOURCE SAID THAT THE FRENCH FOUND NO SUPPORT FOR THIS VIEW--ON THE CONTRARY, THE VIEW GENERALLY TAKEN WAS THAT THE NEED TO FIND EFFECTIVE WAYS OF COUNTERING STEAM-ROLLER TACTICS IN THE UN EMERGED FROM THE OBJECTIVE INTERESTS OF THE INDUSTRIALIZED COUNTRIES AND, INDEED, OF THE UN ITSELF.

4. OUR SOURCE DID NOT EXPECT EPC SUBJECTS TO PLAY A MAJOR ROLE AT MARCH 10-11 SUMMIT MEETING, WHERE DOMINANT ISSUES WERE BOUND TO BE UK RENEGOTIATIONS AND ECONOMIC PROBLEMS, PARTICULARLY ENERGY. HE MENTIONED THAT THE POLITICAL COMMITTEE WOULD BE MEETING ON MARCH 3 IN BRUSSELS, ON FRINGES OF THE COUNCIL MEETING, AND WOULD THEN DECIDE WHAT EPC MATTERS TO PUT BEFORE THE HEADS OF GOVERNMENT/STATE. MOST LIKELY TOPIC WAS CSCE. HILLENBRAND

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